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A new free-trade agreement for the climate: ACCTS

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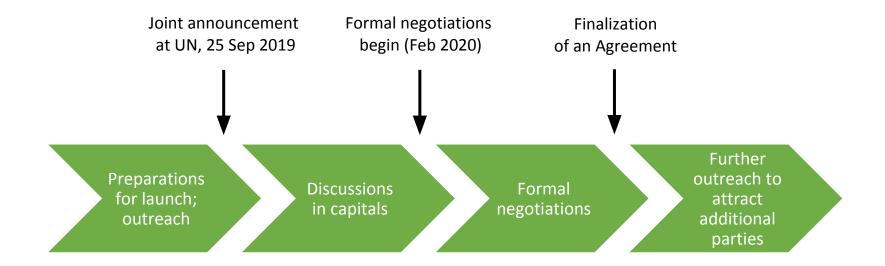
Elements of the ACCTS



- 1. Eliminate tariffs on environmental goods, and make binding commitments on environmental services
- 2. Create new disciplines to eliminate fossil fuel subsidies
- 3. Develop guidelines for voluntary eco-labelling programs and associated mechanisms to encourage their promotion and application

Agreement on Climate, Trade and Sustainability (ACCTS)

Provisional timeline:



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Environmental goods and services

- Liberalizing trade in environmental services will likely mean each country making binding commitments on market access and national treatment for the four modes of services trade in at least those environmental-service categories defined by the WTO.
- Eliminating tariffs on environmental goods will mean drawing up lists of candidate goods, classified by their sub-headings (codes) under the Harmonized Commodity Description and Coding System (HS).
- Fortunately, of the five, all but Fiji already have experience reviewing candidate goods through their prior participation in the staled Environmental Goods Agreement (EGA) negotiations (2014-16).

Examples of climate-related environmental goods



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Important challenges imposed by the Harmonized System (HS)

Very few environmental goods are distinctly described at the common, 6-digit level, so have to be at the 8- or 10-digit level.

Example from Canada's Departmental Consolidation of the Customs Tariff 2019:

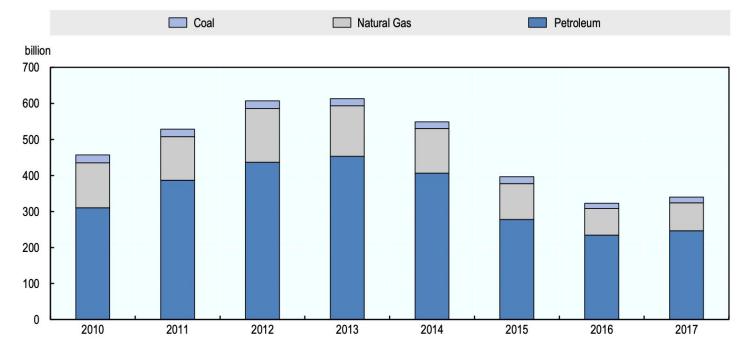
□8421.39 -- Filtering or purifying machinery and apparatus for gases .90 - - - Other

- .10 - - Dust extractors or smoke filters
 - .30 - - Electrostatic filters (precipitators)
 - .40 - - Industrial gas cleaning equipment
 - .50 - - Gas separation equipment
 - .90 - - Other

Fossil-fuel subsidies (FFS)

- In 2009, leaders of both G20 and APEC economies vowed to "Rationalize and phase out over the medium term inefficient fossil fuel subsidies that encourage wasteful consumption". Progress has been slow, however.
- Some have called on the WTO strengthening existing subsidy disciplines, or developing new ones specifically for fossil-fuel subsidies. Declaration on FFS to 2017 WTO Ministerial meeting has not gotten much traction.
- Fortunately, three of the five (Costa Rica, New Zealand, Norway) are members of the informal Friends of Fossil Fuel Subsidy Reform group.
- Issue mainly for NZ and Norway, which produce oil & natural gas, as well as small amounts of coal. Most tricky question: how to address special features of royalty and corporate income tax regimes.

Combined IEA-OECD estimate of support for fossil fuels, in constant USD of 2017 (Note: coverage is most of the world)



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Clean free markets for energy and global trade: non-tariff barriers

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Non-tariff barriers (NTBs) to trade in clean-energy products

- Non-tariff measures can become non-tariff barriers (NTBs) to trade in clean-energy technology, especially solar PV cells and modules. Will need to be addressed.
- Common belief: in order to get citizens to accept the cost of making the energy transition, they need to feel that the goods necessary to accomplish that transition will be produced domestically (jobs!).
- Policy-makers too often respond to this belief by instituting local-content requirements, or strong "buy local" preferences in government procurement.
- Or, they may create regulations that are not based on international standards, or require that conformity testing be carried out in their country. (Increases costs.)
- Also a problem: unilateral trade remedies like anti-dumping duties and countervailing duties (in response to an exporters' subsidies) — against specific trading partners' goods.

Non-tariff barriers (NTBs) to trade in clean-energy products

This belief that clean-energy goods need to be domestically produced:

- Ignores the environmental and health benefits of making the energy transition as quickly as possible;
- places undue emphasis on manufacturing, which is not where most of the jobs are (rather, they are in environment-related services);
- ignores the more common organisation of manufacturing via global value chains; and
- downplays the value of competition in spurring innovation and reducing costs.
- It also often delays the transition while the countries struggle often unsuccessfully to build up a local manufacturing industry.

Addressing NTBs

- Improve public education of the environmental and health benefits of making the energy transition as quickly as possible.
- Present a coherent future vision of the future once the transition is well under way, and the consequences for jobs, particularly in parts of the value chain in which the country has comparative advantage.
- Increase the number of countries willing to endorse existing WTO prohibitions on local-content requirements (including at the sub-national level), and expand membership in the plurilateral Government Procurement Agreement.
- Work to develop international technical standards for clean-energy products, and encourage mutual recognition agreements on the results of conformity testing.



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